To amend title 54, United States Code, to establish, fund, and provide for the use of amounts in a National Parks and Public Land Legacy Restoration Fund to address the maintenance backlog of the National Park Service, the United States Fish and Wildlife Service, the Bureau of Land Management, the Forest Service, and the Bureau of Indian Education, and to provide permanent, dedicated funding for the Land and Water Conservation Fund, and for other purposes.

IN THE SENATE OF THE UNITED STATES

MARCH 9, 2020

Mr. Gardner (for himself, Mr. Manchin, Mr. Daines, Mr. Warner, Mr. Portman, Ms. Cantwell, Mr. Alexander, Mr. King, Mr. Burr, Mr. Tester, Ms. Collins, Mr. Udall, Mr. Boozman, Mr. Schumer, Mr. Blunt, Ms. Harris, Mrs. Capito, Mr. Peters, Mr. Tillis, Ms. Baldwin, Ms. McSally, Mr. Casey, Mr. Graham, Mr. Heinrich, Mr. Bennet, Mrs. Feinstein, Mr. Sanders, Mr. Booker, Ms. Cortez Masto, Mr. Merkley, Mr. Wyden, Mr. Kaine, Ms. Sinema, Ms. Rosen, Mr. Coons, Ms. Smith, Ms. Hassan, Mrs. Gillibrand, Mrs. Murray, Mr. Durbin, Mrs. Shaheen, Mr. Blumenthal, Mr. Jones, Mr. Van Hollen, Mr. Menendez, Mr. Cardin, Mr. Brown, Ms. Hirono, Ms. Warren, Mr. Murphy, Ms. Klobuchar, Ms. Duckworth, Ms. Stabenow, Mr. Leahy, Mr. McConnell, Mr. Markey, and Mr. Roberts) introduced the following bill; which was read the first time

MARCH 10, 2020

Read the second time and placed on the calendar

A BILL

To amend title 54, United States Code, to establish, fund, and provide for the use of amounts in a National Parks
and Public Land Legacy Restoration Fund to address the maintenance backlog of the National Park Service, the United States Fish and Wildlife Service, the Bureau of Land Management, the Forest Service, and the Bureau of Indian Education, and to provide permanent, dedicated funding for the Land and Water Conservation Fund, and for other purposes.

Be it enacted by the Senate and House of Representa-
tives of the United States of America in Congress assembled,

SECTION 1. SHORT TITLE.

This Act may be cited as the “Great American Out-
doors Act”.

SEC. 2. NATIONAL PARKS AND PUBLIC LAND LEGACY RES-
TORATION FUND.

(a) IN GENERAL.—Subtitle II of title 54, United States Code, is amended by inserting after chapter 2003 the following:

“CHAPTER 2004—NATIONAL PARKS AND PUBLIC LAND LEGACY RESTORATION FUND

“Sec. 200401. Definitions.

“200401. Definitions.


“§ 200401. Definitions

“In this chapter:

“(1) ASSET.—The term ‘asset’ means any real property, including any physical structure or group-
ing of structures, landscape, trail, or other tangible property, that—

“(A) has a specific service or function; and

“(B) is tracked and managed as a distinct, identifiable entity by the applicable covered agency.

“(2) COVERED AGENCY.—The term ‘covered agency’ means—

“(A) the Service;

“(B) the United States Fish and Wildlife Service;

“(C) the Forest Service;

“(D) the Bureau of Land Management;

and

“(E) the Bureau of Indian Education.

“(3) FUND.—The term ‘Fund’ means the National Parks and Public Land Legacy Restoration Fund established by section 200402(a).

“(4) PROJECT.—The term ‘project’ means any activity to reduce or eliminate deferred maintenance of an asset, which may include resolving directly related infrastructure deficiencies of the asset that would not by itself be classified as deferred maintenance.
§200402. National Parks and Public Land Legacy Restoration Fund

“(a) Establishment.—There is established in the Treasury of the United States a fund to be known as the ‘National Parks and Public Land Legacy Restoration Fund’.

“(b) Deposits.—

“(1) In general.—Except as provided in paragraph (2), for each of fiscal years 2021 through 2025, there shall be deposited in the Fund an amount equal to 50 percent of all energy development revenues due and payable to the United States from oil, gas, coal, or alternative or renewable energy development on Federal land and water credited, covered, or deposited as miscellaneous receipts under Federal law in the preceding fiscal year.

“(2) Maximum amount.—The amount deposited in the Fund under paragraph (1) shall not exceed $1,900,000,000 for any fiscal year.

“(3) Effect on other revenues.—Nothing in this section affects the disposition of revenues that—

“(A) are due to the United States, special funds, trust funds, or States from mineral and energy development on Federal land and water; or
“(B) have been otherwise appropriated—

“(i) under Federal law, including—

“(I) the Gulf of Mexico Energy Security Act of 2006 (43 U.S.C. 1331 note; Public Law 109–432); and

“(II) the Mineral Leasing Act (30 U.S.C. 181 et seq.); or

“(ii) from—

“(I) the Land and Water Conservation Fund established under chapter 2003; or

“(II) the Historic Preservation Fund established under chapter 3031.

“(c) AVAILABILITY OF FUNDS.—Amounts deposited in the Fund shall be available to the Secretary and the Secretary of Agriculture, as provided in subsection (e), without further appropriation or fiscal year limitation.

“(d) INVESTMENT OF AMOUNTS.—

“(1) IN GENERAL.—The Secretary may request the Secretary of the Treasury to invest any portion of the Fund that is not, as determined by the Secretary, in consultation with the Secretary of Agriculture, required to meet the current needs of the Fund.
“(2) Requirement.—An investment requested under paragraph (1) shall be made by the Secretary of the Treasury in a public debt security—

“(A) with a maturity suitable to the needs of the Fund, as determined by the Secretary; and

“(B) bearing interest at a rate determined by the Secretary of the Treasury, taking into consideration current market yields on outstanding marketable obligations of the United States of comparable maturity.

“(3) Credits to Fund.—The income on investments of the Fund under this subsection shall be credited to, and form a part of, the Fund.

“(e) Use of Funds.—

“(1) In general.—Amounts deposited in the Fund for each fiscal year shall be used for priority deferred maintenance projects in the System, in the National Wildlife Refuge System, on public land administered by the Bureau of Land Management, for the Bureau of Indian Education schools, and in the National Forest System, as follows:

“(A) 70 percent of the amounts deposited in the Fund for each fiscal year shall be allocated to the Service.
“(B) 15 percent of the amounts deposited in the Fund for each fiscal year shall be allocated to the Forest Service.

“(C) 5 percent of the amounts deposited in the Fund for each fiscal year shall be allocated to the United States Fish and Wildlife Service.

“(D) 5 percent of the amounts deposited in the Fund for each fiscal year shall be allocated to the Bureau of Land Management.

“(E) 5 percent of the amounts deposited in the Fund for each fiscal year shall be allocated to the Bureau of Indian Education.

“(2) LIMITATIONS.—

“(A) Non-transportation projects.—Over the term of the Fund, within each covered agency, not less than 65 percent of amounts from the Fund shall be allocated for non-transportation projects.

“(B) Transportation projects.—The amounts remaining in the Fund after the allocations required under subparagraph (A) may be allocated for transportation projects of the covered agencies, including paved and unpaved roads, bridges, tunnels, and paved parking areas.
“(C) PLAN.—Any priority deferred maintenance project funded under this section shall be consistent with an applicable transportation, deferred maintenance, or capital improvement plan developed by the applicable covered agency.

“(f) PROHIBITED USE OF FUNDS.—No amounts in the Fund shall be used—

“(1) for land acquisition;
“(2) to supplant discretionary funding made available for annually recurring facility operations, maintenance, and construction needs; or
“(3) for bonuses for employees of the Federal Government that are carrying out this section.

“(g) SUBMISSION OF PRIORITY LIST OF PROJECTS TO CONGRESS.—Not later than 90 days after the date of enactment of this section, the Secretary and the Secretary of Agriculture shall submit to the Committees on Energy and Natural Resources and Appropriations of the Senate and the Committees on Natural Resources and Appropriations of the House of Representatives a list of projects to be funded for fiscal year 2021 that—

“(1) are identified by the Secretary and the Secretary of Agriculture as priority deferred maintenance projects; and
“(2) as of the date of the submission of the list, are ready to be implemented.

“(h) Submission of Annual List of Projects to Congress.—Until the date on which all of the amounts in the Fund are expended, the President shall annually submit to Congress, together with the annual budget of the United States, a list of projects to be funded from the Fund that includes a detailed description of each project, including the estimated expenditures from the Fund for the project for the applicable fiscal year.

“(i) Alternate Allocation.—

“(1) In General.—Appropriations Acts may provide for alternate allocation of amounts made available under this section, consistent with the allocations to covered agencies under subsection (e)(1).

“(2) Allocation by President.—

“(A) No Alternate Allocations.—If Congress has not enacted legislation establishing alternate allocations by the date on which the Act making full-year appropriations for the Department of the Interior, Environment, and Related Agencies for the applicable fiscal year is enacted into law, amounts made available under subsection (c) shall be allocated by the President.
“(B) INSUFFICIENT ALTERNATE ALLOCATION.—If Congress enacts legislation establishing alternate allocations for amounts made available under subsection (c) that are less than the full amount appropriated under that subsection, the difference between the amount appropriated and the alternate allocation shall be allocated by the President.

“(j) PUBLIC DONATIONS.—

“(1) IN GENERAL.—The Secretary and the Secretary of Agriculture may accept public cash or in-kind donations that advance efforts—

“(A) to reduce the deferred maintenance backlog; and

“(B) to encourage relevant public-private partnerships.

“(2) CREDITS TO FUND.—Any cash donations accepted under paragraph (1) shall be—

“(A) credited to, and form a part of, the Fund; and

“(B) allocated to the covered agency for which the donation was made.

“(3) OTHER ALLOCATIONS.—Any donations allocated to a covered agency under paragraph (2)(B) shall be allocated to the applicable covered agency
independently of the allocations under subsection (e)(1).

“(k) REQUIRED CONSIDERATION FOR ACCESSIBILITY.—In expending amounts from the Fund, the Secretary and the Secretary of Agriculture shall incorporate measures to improve the accessibility of assets and accommodate visitors and employees with disabilities in accordance with applicable law.”.

(b) CLERICAL AMENDMENT.—The table of chapters for subtitle II of title 54, United States Code, is amended by inserting after the item relating to chapter 2003 the following:


(c) GAO STUDY.—Not later than 5 years after the date of enactment of this Act, the Comptroller General of the United States shall—

(1) conduct a study on the implementation of this section and the amendments made by this section, including whether this section and the amendments made by this section have effectively reduced the priority deferred maintenance backlog of the covered agencies (as that term is defined in section 200401 of title 54, United States Code); and

(2) submit to Congress a report that describes the results of the study under paragraph (1).
SEC. 3. PERMANENT FULL FUNDING OF THE LAND AND
WATER CONSERVATION FUND.

(a) IN GENERAL.—Section 200303 of title 54, United
States Code, is amended to read as follows:

“§200303. Availability of funds

“(a) IN GENERAL.—Any amounts deposited in the
Fund under section 200302 for fiscal year 2020 and each
fiscal year thereafter shall be made available for expendi-
ture for fiscal year 2021 and each fiscal year thereafter,
without further appropriation or fiscal year limitation, to
carry out the purposes of the Fund (including accounts
and programs made available from the Fund pursuant to
the Further Consolidated Appropriations Act, 2020 (Pub-
lic Law 116–94; 133 Stat. 2534)).

“(b) ADDITIONAL AMOUNTS.—Amounts made avail-
able under subsection (a) shall be in addition to amounts
made available to the Fund under section 105 of the Gulf
note; Public Law 109–432) or otherwise appropriated
from the Fund.

“(c) ALLOCATION AUTHORITY.—

“(1) SUBMISSION OF COST ESTIMATES.—The
President shall submit to Congress detailed account,
program, and project allocations of the full amount
made available under subsection (a)—
“(A) for fiscal year 2021, not later than
90 days after the date of enactment of the
Great American Outdoors Act; and
“(B) for each fiscal year thereafter, as
part of the annual budget submission of the
President.
“(2) ALTERNATE ALLOCATION.—
“(A) IN GENERAL.—Appropriations Acts
may provide for alternate allocation of amounts
made available under subsection (a), including
allocations by account, program, and project.
“(B) ALLOCATION BY PRESIDENT.—
“(i) NO ALTERNATE ALLOCATIONS.—
If Congress has not enacted legislation es-
tablishing alternate allocations by the date
on which the Act making full-year appro-
priations for the Department of the Inte-
rior, Environment, and Related Agencies
for the applicable fiscal year is enacted
into law, amounts made available under
subsection (a) shall be allocated by the
President.
“(ii) INSUFFICIENT ALTERNATE AL-
LOCATION.—If Congress enacts legislation
establishing alternate allocations for
amounts made available under subsection (a) that are less than the full amount appropriated under that subsection, the difference between the amount appropriated and the alternate allocation shall be allocated by the President.

“(3) RECREATIONAL PUBLIC ACCESS.— Amounts expended from the Fund under this section shall be consistent with the requirements for recreational public access for hunting, fishing, recreational shooting, or other outdoor recreational purposes under section 200306(c).

“(4) ANNUAL REPORT.—The President shall submit to Congress an annual report that describes the final allocation by account, program, and project of amounts made available under subsection (a), including a description of the status of obligations and expenditures.”.

(b) CONFORMING AMENDMENTS.—

(1) Section 200302(c) of title 54, United States Code, is amended by striking paragraph (3).

(2) Section 200306(a)(2)(B) of title 54, United States Code, is amended by striking clause (iii).

(c) CLERICAL AMENDMENT.—The table of sections for chapter 2003 of title 54, United States Code, is
amended by striking the item relating to section 200303 and inserting the following:

“200303. Availability of funds.”
A BILL

To amend Title 54, United States Code, to establish, fund, and provide for the use of amounts in a National Parks and Public Land Legacy Restoration Fund to address the maintenance backlog of the National Park Service, the Bureau of Land Management, the Forest Service, the Bureau of Land and Water Conservation Fund, and for other purposes.

[April 10, 2020]

Read the second time and placed on the calendar.